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Office Memorandum • UNITED STATES GOVERNMENT

TO : Assistant Director, ORE

FROM : Chief, Far East/Pacific Division, ORE, as a member of EPB

SUBJECT: Chief, D/Pub's "Proposal for establishing the ORE series."

DATE: 23 January 1950

1. It was understood at the last EPB meeting of 18 January 1950, during which the subject proposal was submitted, that individual comments of EPB members on this proposal were invited prior to the next meeting. Accordingly, this hearty endorsement of the proposal is submitted for the following reasons:

a) In current NSCID's, ORE is charged with the preparation of two categories of staff intelligence,

- (1) National Intelligence Estimates, and
- (2) Reports of Common Concern.

b) The Dulles Committee's report included a recommendation for the establishment of a separate Estimates Group as distinct from a Research and Reports Group. This recommendation, approved by the NSC in principle, has brought about a reorganization of ORE Regional Divisions into (1) an Estimates Staff and (2) a Research Group. The former has been charged with the sole responsibility of preparing National Intelligence Estimates, whereas the latter is required not only to supply the former with research material upon which to base their estimates but also to prepare reports which, while of insufficient importance as related to the security of the US, are of common concern to two or more of the IAC agencies and yet within the exclusive competence or cognizance of none. From the organizational aspect, therefore, it would be highly desirable to make a division between the two.

c) Continuation of the practice of including reports of common concern in the same series with National Intelligence Estimates leads our critics, unaware of our secondary mission to prepare reports of common concern, to conclude that we are engaged in estimates which are, in fact, not of national intelligence caliber.

d) Our current practice leads to the unavoidable attempt on the part of framers of reports to exaggerate their significance to US security in order to insure their inclusion in the ORE series.

e) D/FE has in the past prepared a number of so-called "Staff Studies". If the Chief, D/Pub's proposal is adopted, it would provide a vehicle by which many of these "working papers" could be legitimized, and at the same time, provide an official channel within which the Research Group, currently somewhat disturbed at its relegation from the higher plane of authorship to the drabber level of researchers, can once again bask in the sunshine of creative work. To a probably greater

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extent this second series of reports should prove most beneficial to the functional divisions.

2. It is considered that the Chief, D/Pub's proposal is not necessarily inimical to the Chief, D/NE's expressed desire for a larger number of separate series. A breakdown can be made of the types of estimates and reports in which ORE should engage itself, if found desirable, but this subdivision should be made within the framework of the two main categories. It is considered that the EPB by adopting this proposal should provide guidance to the Production Plan Committee chairmaned by Dr. Stout.

3. The definitions contained in the Chief, D/Pub's proposal are concurred in subject to the following comments:

(a) Par. 2(d) would be more realistic if changed to:

"Forecast of the maximum range consistent with the problem."
Equivocation in this case is almost unavoidable.

(b) Par. 3: It is believed that the factor of "common concern" should be made the primary objective of these reports, and that they should be restricted to these fields which, while of common concern, are yet the exclusive concern or competence of none (i.e. Economic reports).

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